### BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

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CLINTON LANDFILL, INC.,	
Petitioner,	
V.	
ILLINOIS ENVIRONMENTAL PROTECTION AGENCY,	
Respondent.	

PCB	
(Permit Appeal)	

### NOTICE OF ELECTRONIC FILING

TO: All Parties of Record

PLEASE TAKE NOTICE that on May 6, 2015, I filed the following documents electronically with the Clerk of the Pollution Control Board of the State of Illinois:

- 1. Entries of Appearances
- 2. Petition for Review of Permit Modification No. 53
- 3. Notice of Electronic Filing

Copies of the above-listed documents were served upon you in the manner stated in the Certificate of Service attached hereto.

Respectfully submitted,

CLINTON LANDFILL, INC., Petitioner

By:

One of its attorneys

Brian J. Meginnes, Esq. (<u>bmeginnes@emrslaw.com</u>) Janaki Nair, Esq. (<u>jnair@emrslaw.com</u>) Elias, Meginnes & Seghetti, P.C. 416 Main Street, Suite 1400 Peoria, IL 61602 Telephone: (309) 637-6000 Facsimile: (309) 637-8514

915-0404

## BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

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CLINTON LANDFILL, INC.,	
Petitioner,	
v.	
LLINOIS ENVIRONMENTAL PROTECTION AGENCY,	
Respondent.	

PCB		
(Pern	nit Appe	al)

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## **PETITION FOR REVIEW OF PERMIT MODIFICATION NO. 53**

NOW COMES the Petitioner, CLINTON LANDFILL, INC. ("CLI"), by and through its undersigned attorneys, and as and for its Petition for Review of Modification No. 53 to Permit No. 2005-070-LF, issued by the Illinois Environmental Protection Agency (the "Agency") on April 16, 2015, pursuant to 415 ILCS §5/40 and 35 Ill. Adm. Code Parts 101 and 105, states as follows:

## Introduction and Procedural History

1. In this Petition for Review, CLI seeks review of Modification No. 53 to Permit No. 2005-070-LF *solely* in regard to the the changes made to the permit by the Agency in Modification No. 47. The changes made in Modification No. 47 were incorporated into Modification No. 53. These changes are the subject of PCB 2015-060, pending in the Pollution Control Board (the "Board"). CLI will be filing a motion requesting that the Board consolidate this case with PCB 2015-060 shortly.

In October, 2014, CLI filed a Petition for Review of Modification No. 48 to
Permit No. 2005-070-LF, on the same grounds set forth herein. The Board docketed that Petition as PCB 2015-076. On November 20, 2014, the Board consolidated PCB 2015-076 and PCB 2015-060. In December, 2014, CLI filed a Petition for Review of Modification No. 49 to Permit

No. 2005-070-LF, on the same grounds set forth herein, which was docketed as PCB 2015-111. CLI also filed a Petition for Review of Modification No. 50 to Permit No. 2005-070-LF, on the same grounds set forth herein, which was docketed as PCB 2015-113. On March 6, 2015, CLI filed a Petition for Review of Modification No. 51 to Permit No. 2005-070-LF, on the same grounds set forth herein, which was docketed as PCB 2015-166.

3. On January 22, 2015, the Board consolidated PCB 2015-060, PCB 2015-076, PCB 2015-111, and PCB 2015-113 on the Joint Motion of CLI and the Agency, and on April 2, 2015, the Board consolidated PCB 2015-166 on the Joint Motion of CLI and the Agency. Collectively, PCB 2015-060, PCB 2015-076, PCB 2015-111, PCB 2015-113, and PCB 2015-166 are referred to hereinafter as the "Consolidated Case."

4. On May 5, 2015, CLI filed a Petition for Review of Modification No. 52, which has been docketed as PCB 2015-194. CLI intends to file a motion requesting that the Board consolidate PCB 2015-194 into the Consolidated Case.

#### Modification No. 47

5. On August 28, 2014, CLI filed a Petition for Review of Modification No. <u>47</u> to Permit No. 2005-070-LF, which was issued by the Agency on July 31, 2014, with the Board. A copy of Modification No. 47 to Permit No. 2005-070-LF is attached hereto as <u>Exhibit A</u>. Notably, Modification No. 47 includes the entire text of Permit No. 2005-070-LF, as amended through the date of Modification No. 47, in accordance with the standard practice of the Agency. As above, the Board docketed the case as PCB 2015-060, and accepted the Petition for Review for hearing.

6. There were three (3) substantive changes to Permit No. 2005-070-LF made by the Agency in Modification No. 47, which are the subject of the Petition for Review filed in PCB 2015-060:

A. First, the Agency modified Special Condition Section II.10.f, "to add obtaining local siting approval as a precondition to accepting PCB waste." (Ex. A, pg. 2 of cover letter). In particular, as of July 30, 2014, Section II.10.f provided that there were three (3) conditions before the Chemical Waste Unit at CLI's Clinton Landfill No. 3 (the "Chemical Waste Unit" or "CWU") could accept certain types of polychlorinated biphenyl (PCB) wastes. (*See* Consolidated Case, R18348). On July 31, 2014, the Agency added a fourth condition: "The local siting authority for Clinton Landfill 3 (currently the DeWitt County Board) grants local siting approval specifically allowing such waste to be disposed of in CWU." (Ex. A, pg. 17, §II.10.f).

B. Second, the Agency modified Special Condition Section III.A.2.f "to prohibit the disposal of Manufactured Gas Plant (MGP) waste exceeding the regulatory levels specified in 35 III. Adm. Code 721.124(b) in the CWU." (Ex. A, pg. 2 of cover letter). In particular, as of July 30, 2014, Section III.A.2.f included the following exception to the Agency's general policy prohibiting disposal of Manufactured Gas Plant (MGP) waste exceeding the regulatory levels specified in 35 III. Adm. Code 721.124(b) in landfills in Illinois: "Manufactured gas plant waste exceeding the regulatory levels specified in 35 III. Adm. Code 721.124(b) can be disposed in the CWU." (Consolidated Case, R18355). On July 31, 2014, the Agency deleted this exception. (*See* Ex. A, pg. 25, §III.A.2.f).

C. Finally, the Agency modified Special Condition Section VII.12 "to reflect the need to obtain local siting approval before accepting PCB waste...." (Ex. A, pg. 2 of cover letter). Section VII.12 of the Permit relates to management of leachate from the CWU. (*See* Consolidated Case, R18377). On July 31, 2014, the Agency added the following as a condition to triggering of the leachate management protocols in the section: "the local siting authority for Clinton Landfill 3 grants local siting approval specifically allowing PCB waste to be disposed of in the CWU...." (Ex. A, pg. 46, §VII.12).

7. In PCB 2015-060, CLI challenged the above changes to the permit on the grounds that they were arbitrary, capricious, unreasonable, unlawful, and beyond the regulatory authority of the Agency. CLI incorporates its Petition for Review filed in PCB 2015-060 as though set forth in its entirety herein.

8. On April 16, 2015, the Agency issued Modification No. <u>53</u> to Permit No. 2005-070-LF, at CLI's request. A copy of Modification No. 53 is attached herewith as <u>Exhibit B</u>. In Modification No. 53, the Agency approved certain groundwater monitoring demonstrations and updates, none of which were the subject of Modification No. 47. (*See* Ex. B, pgs. 4-5). CLI requested these changes, and does not seek review of same.

9. However, Modification No. 53 includes the entire text of Permit No. 2005-070-LF, as amended since its initial issuance, including the changes made in Modification No. 47 that are on appeal in PCB 2015-060, namely:

A. Special Condition Section II.10.f includes the following condition prior to acceptance of PCB waste at the CWU: "The local siting authority for Clinton Landfill 3

(currently the DeWitt County Board) grants local siting approval specifically allowing such waste to be disposed of in CWU." (Ex. B, pg. 19, §II.10.f.i).

B. Special Condition Section III.A.2.f does <u>not</u> include the following exception to the Agency's general policy prohibiting disposal of Manufactured Gas Plant (MGP) waste exceeding the regulatory levels specified in 35 Ill. Adm. Code 721.124(b) in landfills in Illinois, which exception was in Permit No. 2005-070-LF prior to Modification No. 47: "Manufactured gas plant waste exceeding the regulatory levels specified in 35 Ill. Adm. Code 721.124(b) can be disposed in the CWU." (*See* Consolidated Case, R18355; *see* Ex. B hereto, pgs. 26-27, §III.A.2.f).

C. Finally, Special Condition Section VII.12 includes the following as a condition to triggering of the leachate management protocols in the section: "the local siting authority for Clinton Landfill 3 grants local siting approval specifically allowing PCB waste to be disposed of in the CWU and...." (Ex. B, pg. 48, §VII.12).

10. In this Petition for Review, CLI seeks review of the changes made to Permit No. 2005-070-LF in Modification No. 47, as incorporated into Modification No. 53, set forth above, for the reasons set forth in CLI's Petition for Review filed in PCB 2015-060, which is incorporated herein in its entirety.

WHEREFORE, CLI respectfully requests that the Board (A) declare the Agency's action issuing Modification No. 47, as incorporated into Modification No. 53, to be arbitrary, capricious, unreasonable, unlawful, and/or beyond the regulatory authority of the Agency; (b) vacate the Agency's action issuing Modification No. 47, as incorporated into Modification No. 53; and (c) grant CLI such other and further relief as is deemed appropriate under the circumstances.

Respectfully submitted,

CLINTON LANDFILL, INC., Petitioner

By: \_\_\_\_\_ One of its attorneys

Brian J. Meginnes, Esq. (<u>bmeginnes@emrslaw.com</u>) Janaki Nair, Esq. (<u>jnair@emrslaw.com</u>) Elias, Meginnes & Seghetti, P.C. 416 Main Street, Suite 1400 Peoria, IL 61602 Telephone: (309) 637-6000 Facsimile: (309) 637-8514

915-0335

#### **CERTIFICATE OF SERVICE**

The undersigned certifies that on May 6, 2015, the foregoing document will be served upon each party to this case in the following manner:

X Enclosing a true copy of same in an envelope addressed to the attorney of record of each party or the party as listed below, with FIRST CLASS postage fully prepaid, and depositing each of said envelopes in the United States Mail at 5:00 p.m. on said date.

Division of Legal Counsel Illinois Environmental Protection Agency 1021 N. Grand Avenue East P.O. Box 19276 Springfield, Illinois 62794-9276 (Per 35 Ill. Adm. Code §101.304(g)(1))

X VIA EMAIL ONLY

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Hearing Officer Carol Webb VIA EMAIL ONLY: <u>Carol.Webb@illinois.gov</u>

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PCB\_\_\_\_\_(Permit Appeal)

#### **ENTRIES OF APPEARANCES**

TO: Clerk of the Illinois Pollution Control Board and All Parties of Record

Please enter our appearances as counsel of record in this case for

CLINTON LANDFILL, INC

Respectfully submitted,

ELIAS, MEGINNES & SEGHETTI, P.C.

By: Brian J. Meginnes, Esq.

ELIAS, MEGINNES & SEGHETTI, P.C.

min. By:

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Hearing Officer Carol Webb VIA EMAIL ONLY: <u>Carol.Webb@illinois.gov</u>

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Hearing Officer Carol Webb VIA EMAIL ONLY: <u>Carol.Webb@illinois.gov</u>

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